



PLANNING AND COMMUNITY DEVELOPMENT COMMITTEE

Thursday, June 17, 2021

Held Electronically in Accordance with Ministerial Order M192
and Transmitted via the SCRD Boardroom, 1975 Field Road, Sechelt, B.C.

AMENDED AGENDA

CALL TO ORDER 9:30 a.m.

AGENDA

1. Adoption of Agenda

PRESENTATIONS AND DELEGATIONS

2. Peter Robson and Sean McAllister, Pender Harbour & Area Residents Association ANNEX A
Regarding Dan Bosch Regional Park, Katherine Lake Trail Proposal, Wayfinding pp 1 - 37
and Beach Access Signage for Pender Harbour and Active Transportation Path
3. Conor Corbett, Diamond Head Consulting Verbal
Regarding Sunshine Coast Regional District Community Wildfire Protection Plan

REPORTS

4. Community Wildfire Protection Plan ANNEX B
Manager, Protective Services pp 38 - 164
Sunshine Coast Emergency Planning (Voting - All)
5. Sunshine Coast Housing Needs Assessment Implementation Framework – ANNEX C
Housing Action Plan pp 165 - 167
General Manager, Planning and Community Development
Regional Planning Services (Voting – All)
6. Roberts Creek OCP Amendment Bylaw No. 641.11 and Zoning Amendment Bylaw ANNEX D
No. 310.182 for Subdivision of Remainder of District Lot 1312 – Second Reading pp 168 - 205
Senior Planner
Electoral Area D (Rural Planning Services) (Voting – A, B, D, E, F)
7. Frontage Waiver Application FRW00010 (10584 Wood Bay Ridge Road) ANNEX E
Planner pp 206 - 208
Electoral Area B (Rural Planning Services) (Voting – A, B, D, E, F)
8. Disc Golf Course Proposal for Welcome Woods and Connor Park ANNEX F
Parks Planning Coordinator pp 209 - 212
Community Parks Service (Voting – A, B, D, E, F)
9. Update on Private Donation Offer - Delivery of Soil Material at Gibsons Landfill ANNEX G
Parks Superintendent pp 213 - 214
Community Parks Service (Voting – A, B, D, E, F)
10. Joint Use Steering Committee Terms of Reference ANNEX H
Manager, Recreation Services pp 215 - 219
School Facilities – Joint Use (Voting – A, B, D, E, F, DoS, ToG)

- | | | |
|------|--|---------------------------------------|
| 11. | Regulation and Control of Beach Fires at Roberts Creek Pier Park
Manager, Protective Services and Parks Superintendent
Bylaw Enforcement Service (Voting – A, B, D, E, F, SIGD) | →INSERT
pp 219a -
219c |
| 11a. | →ADD Sunshine Coast Policing and Public Safety Committee Minutes of
April 15, 2021
(Voting – All) | pp 219d –
219f |
| 12. | Agricultural Advisory Committee Meeting Minutes of May 25, 2021
Rural Planning Services (Voting – A, B, D, E, F) | ANNEX I
pp 220 - 221 |
| 13. | Electoral Area A (Egmont/Pender Harbour) APC Minutes of April 28, 2021
Electoral Area A (Rural Planning Services) (Voting – A, B, D, E, F) | ANNEX J
pp 222 - 224 |
| 14. | Electoral Area D (Roberts Creek) APC Minutes of May 17, 2021
Electoral Area D (Rural Planning Services) (Voting – A, B, D, E, F) | ANNEX K
pp 225 - 227 |
| 15. | Electoral Area E (Elphinstone) APC Minutes of May 26, 2021
Electoral Area E (Rural Planning Services) (Voting – A, B, D, E, F) | ANNEX L
pp 228 - 231 |

COMMUNICATIONS

- | | | |
|-----|---|-------------------------|
| 16. | <u>Andrew McFadyen, Ruby Lake Landholders Association, dated May 17, 2021</u>
Regarding Proposed Expansion of Parking Area and Beach/Picnic Area at Dan
Bosch Park | ANNEX M
pp 232 - 234 |
| 17. | <u>Recreation Sites and Trails BC, Ministry of Forests, Lands, Natural Resource
Operations and Rural Development dated May 20, 2021</u>
Regarding Trails Strategy Review – What We Heard Report: Local Governments | ANNEX N
pp 235 - 255 |
| 18. | <u>Derek Lefler, District Manager, Sunshine Coast Natural Resource District dated
May 25, 2021</u>
Regarding Sunshine Coast Natural Resource District - Visual Quality Objectives | ANNEX O
pp 256 - 263 |
| 19. | <u>Minister Katrine Conroy, Ministry of Forests, Lands, Natural Resource Operations
and Rural Development dated June 2, 2021</u>
Regarding Intentions Paper – Modern Forest Policy | ANNEX P
pp 264 - 266 |
| 20. | <u>Elaine Futterman, Roberts Creek Official Community Plan Committee dated June
7, 2021</u>
Regarding Correspondence to Sunshine Coast Community Forest - Five year Cut
Plan | ANNEX Q
pp 267 - 268 |

NEW BUSINESS

IN CAMERA

ADJOURNMENT

SUNSHINE COAST REGIONAL DISTRICT STAFF REPORT

TO: Planning and Community Development Committee – June 17, 2021

AUTHOR: Matt Treit, Manager, Protective Services
Kevin Clarkson, Parks Superintendent

SUBJECT: REGULATION AND CONTROL OF BEACH FIRES AT ROBERTS CREEK PIER PARK

RECOMMENDATION(S)

THAT the report titled Regulation and Control of Beach Fires at Roberts Creek Pier Park be received for information.

BACKGROUND

Residents near Roberts Creek Pier Park have expressed concerns that beach fires have been set in inappropriate locations, including on private upland. Associated concerns about noise, intoxication, vandalism and threats to public and private property while leaving beach fires unattended have been raised.

The SCRD Board adopted the following resolution on October 8, 2020:

319/20 **Recommendation No. 14** *Roberts Creek Pier Park Bylaw Enforcement*

THAT staff prepare a report on possible avenues to ameliorate issues regarding contravention of noise bylaws and the illegal use of campfires in Roberts Creek Pier Park before the next summer season.

The issue of beach fires and beach noise is not new or specific to Roberts Creek.

Roberts Creek Pier Park is managed by SCRD, including a portion managed through a lease arrangement from MOTI for the road terminus and pier (Licence No. 714854, held since 2010).

FLNRORD and/or DFO are responsible for lands below the foreshore high-water level, including lands adjacent to the Roberts Creek Pier Park.

SCRD Parks Regulation Bylaw No. 356 **does not** typically apply to beaches where the land is outside of our parks.

SCRD [Fire Protection Bylaw No. 631](#) **applies** to SCRD Fire Protection Areas, which includes land above the high-water level. The bylaw contains campfire (including beach fire) regulations in section 5.11 through 5.15.

SCRD [Noise Control Bylaw No. 597](#) **applies** to beaches.

DISCUSSION

Options

These options are generally applicable to other rural area marine beaches in SCRD.

Option 1 - Expand SCRD “Good Neighbour” (or responsible beach use) guidelines to beaches in rural areas and seek to change culture over time.

This option could include the deployment of messaging regarding beach fire etiquette and applicable provincial and Regional District regulations. RCMP could be invited to participate. The scope of ambition with such an effort will determine whether incremental resources are required to initiate or sustain.

Option 2 - Expand SCRD bylaw enforcement service.

The mandate of such a service level increase (ambassador versus enforcement, which would depend on the issue) would need to be clarified. Beach issues are not the only “after hours” bylaw concerns. Some jurisdictions have engaged a private security contractor to address beach fire/noise issues.

Option 3 - Install additional signage at priority beach access points indicating rules of conduct regarding the lighting and maintenance of a beach fire should one be set. Signs with fire safety messaging have been installed at 6 beach access locations within Roberts Creek Pier Park for several years. In the case of the extensive beach adjacent to Roberts Creek Pier Park, this area is quite large and immediately adjacent to SCRD parkland. As added context, staff regularly inspect and replace damaged ‘No Beach Fires’ signage at all six priority access points. Estimate is 3-6 damaged and vandalized sign replacements per month, all year long. Signage content could be improved, and linked to provincial regulations and to RCMP.

Options for Potential Exploration

Additional options that could be explored follow. These approaches have legal and jurisdictional considerations that would need to be tested.

Option 4 - Explore the option of banning beach fires altogether—a categorical ban on beach fires, enforced by the RCMP and Bylaw Enforcement Officers and/or Fire Departments. This would require changes to service levels. This option represents a culture change requiring investment in enforcement.

Option 5 - Explore how recreational lease(s) for the foreshore fronting the park could enable additional bylaw enforcement jurisdiction. SCRD holds recreational leases from the Province for several beach areas, such as Ocean Beach Esplanade.

Option 6 – Explore SCRD’s authority to restrict Park parking to no later than 8:00 p.m. during the summer months and no later than 6:00 p.m. during the winter and shoulder seasons. This would require a service level change for SCRD parks and an additional service contract for regular parks gate closure and openings. It is also noted that many reports of rowdy beach fires seem to be a result of patrons who have arrived by foot from elsewhere in the Roberts Creek area. Requires exploration with MOTI in terms of road ROW access.

Organizational and Intergovernmental Implications.

Multiple jurisdictions are involved in the administration of beaches in rural areas on the Sunshine Coast.

Most/all would involve an increase to service levels associated with Parks, Bylaw Enforcement and/or Fire Departments.

Financial Implications

Some of the options noted involve a change to service levels/resourcing requirements. Further development of preferred option(s) would be required in order to assess implications.

STRATEGIC PLAN AND RELATED POLICIES

N/A

CONCLUSION

Public complaints and reports about beach fires near Roberts Creek Pier Park have been occurring for quite some time.

Information about options to address concerns is provided for consideration by the Committee.

Reviewed by:			
Manager	X - K. Robinson	Finance	
GM	X – I. Hall	Legislative	
CAO	X – D. McKinley	Protective Services	X – M. Treit

**SUNSHINE COAST REGIONAL DISTRICT
POLICING AND PUBLIC SAFETY COMMITTEE**

April 15, 2021

MINUTES OF THE SUNSHINE COAST POLICING AND PUBLIC SAFETY COMMITTEE
MEETING HELD ELECTRONICALLY IN ACCORDANCE WITH MINISTERIAL ORDER M192
AND TRANSMITTED VIA THE BOARDROOM OF THE SUNSHINE COAST REGIONAL
DISTRICT OFFICES AT 1975 FIELD ROAD, SECHELT, B.C.

PRESENT:

(Voting Members)

Director, Electoral Area F, Chair
Director, Electoral Area A
Director, Electoral Area D
Director, Electoral Area E
Mayor, District of Sechelt
Councillor, District of Sechelt
Councillor, Town of Gibsons
SD46

Mark Hiltz
Leonard Lee (part)
Andreas Tize
Donna McMahon
Darnelda Siegers
Alton Toth
David Croal (Alt.)
Sue Girard

ALSO PRESENT:

(Non-Voting)

RCMP Sergeant
ICBC
Chief Administrative Officer
Executive Assistant / Recorder
Media
Public

Don Newman
Louisa Mendonca
Dean McKinley
Tracy Ohlson
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**Directors, staff, and other attendees present for the meeting participated by means of electronic or other communication facilities in accordance with Sunshine Coast Regional District Board Procedures Bylaw 717.*

CALL TO ORDER **2:02 p.m.**

AGENDA The agenda was adopted as presented.

MINUTES

Recommendation No. 1 *Minutes*

The Sunshine Coast Policing and Public Safety Committee recommended that the minutes of January 21, 2021 be received for information.

SCRD Directors' Feedback on Sunshine Coast Policing Priorities for 2021

Sergeant Newman advised that priorities are currently being finalizing and indicated that mental health, homelessness and the opioid crisis are priorities that will be included in the RCMP Annual Performance Planning 2021-2023 document.

REPORTS**Recommendation No. 2** 2021 Q1 Monthly Crime Statistics – January - March 2021

The Sunshine Coast Policing and Public Safety Committee recommended that the RCMP Monthly Crime Statistics for January - March 2021 be received for information.

RCMP Update

Sergeant Newman gave an update on local policing and reviewed the monthly crime statistics.

Highlights included:

- Road checks are down due to staff resources.
- Format of crime statistics to District of Sechelt and Town of Gibsons.
- Short-term rental complaints.
- Calls to supportive housing.
- Non-emergency phone line delays.
- Online crime reporting.
- SCRD website link with guidelines for who to call with short-term rental complaints.

ROUNDTABLE

Director McMahon – shared graph with unnatural deaths due to opioid crisis. She also noted the parking issues continue along Ocean Beach Esplanade.

Director Croal – Community Action Team (CAT) Committee is dealing with the opioid crisis and noted the issue of lack of trained people to deal with addiction. He mentioned the community support from local businesses offering gift cards and the Sunshine Coast Quilters' donation of 40 quilts to residents of the Supportive Housing Project on School Road.

Director Tize – expressed concerns in respect to campfires on the beach in front of Camp Byng and parking issues on Gulf Road and Cassidy Road. He inquired about the use of text messaging as a tool for crime reporting.

Sue Girard – advised that the School District No. 46 Board Chair has written a letter to the Liquor and Cannabis Regulations Branch regarding a non-medical use cannabis shop in Roberts Creek and indicated that a 300 metre buffer zone between the shop and elementary school is required. She noted that speeding in school zones, particularly at Cedar Grove Elementary, is an ongoing issue and would welcome suggestions for a solution.

Louisa Mendonca – asked Sergeant Newman about utilizing volunteers for speed watch programs at elementary schools. She advised that May is Speed Watch month - an education campaign through social media, media and signs on the road that focuses on speed in the

community. She noted the benefit of both an education and enforcement campaign. The onboarding of speed watch volunteers is done through the RCMP and then ICBC assists with volunteers training and awareness. Director Siegers noted that a grant application has been submitted for a temporary District of Sechelt staff member to support volunteer programs, the speed watch program may be a good fit.

Director Siegers – provided an update on the District of Sechelt’s ‘Strengthening Community Services’ grant application to fund a one-year pilot project for the creation of two District of Sechelt municipal staff positions: one that would work with the RCMP to investigate the broader impacts of homelessness in the community, and a Homelessness Coordinator who would work with BC Housing, Raincity Housing and all the various organizations on the Sunshine Coast to assist with the coordination of support services for community members without housing.

Director Hiltz – noted that child cut-outs have been placed on the side of the road in the Langdale community to raise drivers’ awareness of children walking along the road as part of the Walking School Bus Awareness pilot project. He also mentioned community concerns regarding a cannabis property where community members worked together with SCR D Bylaw officers to mitigate the problem.

ADJOURNMENT 3:08 p.m.

Committee Chair